



ElectionGuard

**A Cryptographic Toolkit to
Enable Verifiable Elections**



Josh Benaloh
Microsoft Research

Michael Naehrig
Microsoft Research

Olivier Pereira
Microsoft Research
and UC Louvain

Dan S. Wallach
Rice University

Crisis of Confidence

- We have a crisis of confidence in U.S. elections today.



- Millions of Americans do not have confidence in the results of U.S. elections.

Brazil 2023



The Facts ...

Regardless of how you view these concerns, there are some objective truths...

- We are not providing voters with substantive evidence that their votes have been correctly counted.
- Instead, we are asking voters to trust their local election officials, equipment vendors, etc.

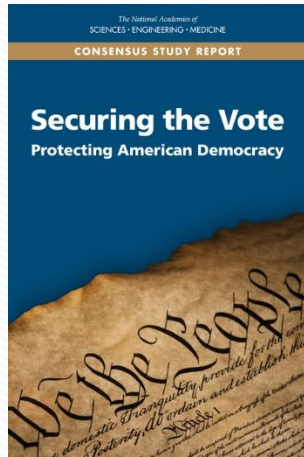
End-to-End Verifiability

There is technology that has evolved over the last 40 years that directly addresses these concerns.

An election is *end-to-end (E2E) verifiable* if

1. Voters can **verify** that their own selections have been **correctly recorded**.
2. Anyone can **verify** that the recorded votes have been **correctly tallied**.

Expert Reports and Standards



UNITED STATES ELECTION ASSISTANCE COMMISSION

VVSG 2.0

Past Experience

- There have been **dozens** of academic designs for **E2E-verifiable election systems**.
- Many have been implemented and used in **student elections** and similar venues.
- Some have been built and used for **Internet elections**.
- At least one has been used for **in-person public elections**.

What's Different Here?

ElectionGuard is *not* an election system.

Instead, ElectionGuard is a set of free, open-source tools that vendors can incorporate into their election systems to enable E2E-verifiability.

ElectionGuard Structure

ElectionGuard has a simple, flexible API.

- Generally, ElectionGuard can run within existing systems and is typically called once with the contents of each ballot collected and returns a confirmation code to be given to the voter.
- ElectionGuard can work with touch-screen systems, optical scanners, Internet voting, and even vote-by-mail.

Guiding Principle

Verifying the integrity of an election should be as easy as possible.

- ElectionGuard uses integer groups rather than elliptic curves.
- Only four simple operations are required for verification.
 - Modular Addition
 - Modular Multiplication
 - Modular Exponentiation
 - Hash Computation (SHA-256)

Eliminating Trustee Complexity

- ElectionGuard uses threshold encryption to protect the privacy of votes.
- But the individual proofs of correct (partial) decryption are algebraically combined so that verifiers see only a single decryption and verification proof for each tally.

ElectionGuard Deployments

In-person Public Elections

- 2020 – Fulton, WI
with [VotingWorks](#)
- 2020 – Inyo County, CA (audit)
with [VotingWorks](#)
- 2022 – Preston, ID
with [Hart Intercivic](#)
- 2023 – College Park, MD
with [Hart Intercivic](#)

Other Elections (Remote)

- 2020 – U.S. House Dem Caucus
with [Markup](#)
- 2023 – Neuilly-sur-Seine, FRANCE
with [Electis](#)
- 2023 – Utah absentee voters
with [Enhanced Voting](#)
- 2024 – internal election
with [Concordium](#)

ElectionGuard Status

- Stable v2.1 design specification released
- Draft v2.0 data format spec released
- Various implementations in C, Python, Rust, Kotlin, etc.
- Managed by Election Technology Initiative

Future Work

- More, larger deployments
- Expanding use cases (mixnet version to enable ranked-choice-voting and verifiable write-ins)
- Continue research on optimizing and simplifying verification by introducing SNARKs and similar techniques
- Broadening the network of vendors, verifiers, contributors, and reviewers

References

- ElectionGuard

<https://www.electionguard.vote/>

<https://github.com/Election-Tech-Initiative/electionguard>

- National Academies report

<https://www.nationalacademies.org/our-work/the-future-of-voting-accessible-reliable-verifiable-technology>

- U.S. Vote Foundation report

<https://www.usvotefoundation.org/E2E-VIV>

- U.S. Election Assistance Commission Guidelines

<https://www.eac.gov/voting-equipment/voluntary-voting-system-guidelines>

- Council of Europe Standards for E-Voting

<https://book.coe.int/en/legal-instruments/7609-standards-for-e-voting-recommendation-cmrec20175-guidelines-and-explanatory-memorandum.html>



Questions?